

# Food Systems Research to Support Sustainable Impact

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Food systems, which are essential sources of food, but also of income and employment, especially for resource-poor populations in low- and middle-income countries (LMICs), are undergoing dramatic transformations. Driven by changes in diets, urbanization, longer supply chains, and new ways of purchasing and consuming foods, these transformations pose serious challenges to achieving healthy, environmentally sustainable, and inclusive food systems for all. Rates of undernutrition and micronutrient deficiencies are still stubbornly high, while overweight, obesity, and accompanying noncommunicable diseases are rising – with these multiple forms of malnutrition increasingly found within the same communities, households, or even individuals.

Diets increasingly include ultra-processed, nutrient-poor foods that lure consumers with convenience, price, and taste. Growing pressures are put on the natural environment as agricultural production intensifies to meet rising national and global demand. The distance between where food is grown and where it is eaten continues to widen, adding significant environmental costs and food safety risks. Food loss and waste, especially of nutritious but perishable fruits, vegetables, and animal-sourced foods, but also for cereals and pulses, threaten system efficiency, food and nutrition security, and environmental sustainability. Meanwhile, healthy diets are not affordable for much of the world's low-income population concentrated in LMICs.

Countries need support across the different domains of these transitions, with research, data, and the opportunity to learn from each other's experiences, to ensure national food systems transform in a way that provides more sustainable access to healthy and safe diets for all. The CGIAR Research Program on Agriculture for Nutrition and Health (A4NH) has coordinated and led CGIAR efforts to meet these needs. The work

## **Key Messages on Food Systems Research**

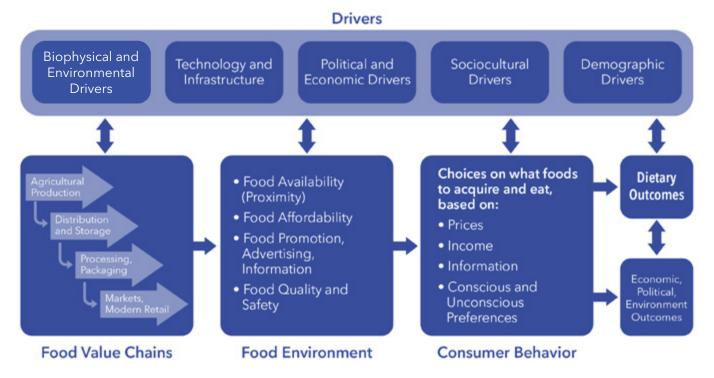
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- Starting with consumers and food environments will help research to address rapid food system changes that promote healthier diets for better nutrition and health outcomes, environmental sustainability, economic development, and social equity and inclusiveness.
- Evidence is being built, using systems research, for relevant, context-specific entry points relevant to addressing national goals ranging from agriculture to transport, processing to marketing, sales to consumer choice, and food preparation to consumption.
- Research should focus on food system dynamics and highlight potential interactions, including synergies and trade-offs, between drivers, components, stakeholders, and outcomes that go beyond simple short-term fixes.
- The most challenging task is to support food governance with a systemic perspective – not considering just one food or one instrument, but acknowledging its multiscale nature, from local to global.
- A country presence in national policy and program dialogue for alignment to national goals is essential.

breaks down into four focus areas for food systems research to support the following national food system policy and program developments:

 Reverse Thinking: Putting Diets First: Instead of only starting from policies and innovations that attempt to shape food production, it is critical to consider the diet from the perspective of consumer demand.

FIGURE 1: Conceptual framework of food systems for diets and nutrition



Source: From de Brauw et al, 2019

- Food System Innovations: For the desired transformations
  to occur, countries must harness the combined power and
  potential of innovations in technology, infrastructure, and
  institutions to foster sustainable food system developments
  that promote healthy diets.
- 3. Enabling Environment: An enabling food environment calls for designing and adapting food systems policies while recognizing potential trade-offs and reducing unintended consequences. This requires participation from the private sector for market opportunities that support food systems transformation in a positive way.
- 4. Ensure No One is Left Behind: Poor people, those living in rural and peri-urban areas, ethnic minorities, youth, and women are just some examples of groups frequently left behind. Policymakers should look for inclusive growth strategies and opportunities for everyone to benefit from improved diets and market opportunities created as food systems transform.

While definitions of food systems vary, the following key components are generally accepted (Figure 1): (1) *drivers:* external factors like urbanization, technology development, climate change, and economic growth; (2) *components:* including food production, distribution, allocation, and the public and private food environment; and (3) *outcomes:* related to healthy diets, environmental sustainability, economic development, and social equity and inclusiveness. Very little is known about potential interactions

(both synergies and trade-offs) between drivers, components, and their outcomes. Until recently, most international reports' food systems analysis focused primarily on improving food production efficiency under different conditions of population growth and climate change or on improving markets and institutions to reduce transaction costs and risks. Very few have emphasized demand for food or conditions for guaranteeing access to healthy diets. Even fewer studies use a systems perspective or explore governance for a responsive and adaptive food environment, in spite of trade-offs between different food system components being increasingly registered and needing to be explicitly navigated when developing food system innovations. There is no real consensus on how to make transformations operational (beyond simple technical fixes) or give attention to changes in interactions between stakeholders and adjustments in food system dynamics. Systems research can help build evidence for relevant entry points from agriculture to transport, processing to marketing, sales to consumer choices, and preparation to consumption.

## Progress Toward Food Systems for Healthier Diets

CGIAR food systems research, through A4NH's Food Systems for Healthier Diets (FSHD) flagship, moves along a deliberate trajectory from diagnosis and foresight assessments of national and subnational drivers of food system transformation, to testing concrete innovations and interventions, to scaling up and anchoring successful actions, in collaboration with relevant

stakeholders from national to subnational levels, supported by a country presence in identifying entry points helpful to delivering on national goals. At the forefront of food systems research, A4NH work has focused on the following four areas:

Food systems analysis: implementing a food systems approach requires using a comprehensive set of indicators to measure both the current state of food systems and their development pathways and to support comparison and shared learning. A set of resources at different levels of the food system, mostly at the national and global level, are now available through the Food System Resource Center for stakeholders to draw upon. The resources include a growing collection of indicators for different food system components. For example, a set of 20 indicators assessing food system performance in the four dimensions (environment, economic, social, and food security and nutrition) was used to develop a global map of food system sustainability across 97 countries. In Viet Nam, a comprehensive set of local indicators shows how food systems are changing over space in rural, urban and peri-urban sites. The work also highlights major challenges: critical data gaps exist for all components of food systems, but especially for monitoring consumer choices and the food environment; and uneven data availability across countries hinders analysis of entry points for food system changes.

Another challenge is to make information useful so that policy-makers can find entry points to improve food system outcomes. Country-level research provides a baseline of understanding from which to identify potential national action and to create opportunities for other countries to learn. A4NH concentrates on four focus countries; examples of this extensive work includes A4NH working with national partners to jointly determine a food systems research agenda. These agendas have been released in Viet Nam, Bangladesh, and Ethiopia.

Food system innovations and interventions: Innovations to improve food system outcomes are necessary to modify barriers or constraints faced by system agents, such as food producers, processors, distributors, retailers, and consumers. These innovations can be defined as a policy incentive or regulation, institutional process, change in knowledge, technology, or a combination thereof that is either not used or not widely used within a food system, to influence food system dynamics for improved outcomes.

A main challenge is catalyzing additional demand for more nutrient-dense foods, such as fruits and vegetables. FSHD has experimented with understanding how to catalyze more demand in several ways:

 Testing a model of disseminating nutrition information about fruit through school children in peri-urban Hanoi (Viet Nam), with the goal of teaching parents through their



children. Preliminary results suggest children increased knowledge, but parents did not;

- Developing and screening a <u>video</u> promoting higher consumption of fruits and vegetables to residents of Addis
  Ababa, Ethiopia, to learn about whether it could affect their demand; that will be featured on television, and
- Developing and testing a set of consumer-oriented interventions in Viet Nam and Nigeria, including vouchers designed to reduce the cost of purchasing selected fruits and vegetables.
- 4. Designing appropriate interventions based on knowledge about the role of processed foods and out-of-home prepared foods

Another potential win-win intervention is to reduce food losses and waste, particularly for more nutritious foods such as fruits, vegetables, and animal-sourced foods, for example, in context-specific, locally owned interventions to reduce post-harvest losses in tomato value chains in <a href="Nigeria">Nigeria</a>; also to analyse food loss as a food system <a href="outcome">outcome</a>. Better information about food losses and waste is necessary to better understand the constraints to reducing loss and waste and to design innovations to reduce them.

Policy engagement and capacity building: Researching and engaging in food system governance with a systemic perspective implies considering not just one component (such as food safety), or just one group of decision-makers (such as agriculture ministers). Acknowledging its multi-scale nature, from local to global, is perhaps one of the most challenging tasks facing those engaged in food systems transformation. The mix of public and private sector actors, characterized by different (and often conflicting) agendas and priorities; the interaction of public policies with civic norms and individual consumers' behavior; dovetailing strategies of producers and distributors operating at international, national, or local levels, all require a thorough understanding and capacity to predict food system dynamics.

In the last few years, several policy regulations and experiments have been implemented that try to reduce the negative effects of the rapid changes observed in modern food systems, with some promising results. In <a href="Mexico">Mexico</a>, Thailand, and <a href="Chile">Chile</a>, for instance, sugary drink taxes and <a href="front-of-the-pack warning">front-of-the-pack warning</a> labels have been used with some success to influence reformulation of unhealthy food products by the private sector, as well as to discourage the purchase of such foods. <a href="Social protection">Social protection</a> programs, when combined with behavior change communication, have been shown to substantially improve nutrition outcomes in low-income households. Finally, recent experience shows that, when it comes to interventions, city-region is often the more effective scale.

While engaging in the sphere of food systems policy or trying to guide/advise decision-makers about "what needs to be done to improve food systems," decisions have to be made now; one cannot hide behind the lack of data or the difficulty of embracing a multisectoral, multi-actor, multi-scale vision to act. Food systems are among the major sources of environmental, health, and social externalities; the COVID-19 pandemic is a vivid illustration of this reality.

It is vital to also engage and build capacity among stakeholders at the national level to act toward building food systems that support healthier diets. In FSHD, this has been done at different levels: involving national-level professionals to develop foodbased dietary guidelines in <a href="Ethiopia">Ethiopia</a>, retailers to increase fruit and vegetable intake in <a href="Viet Nam">Viet Nam</a> and <a href="Nigeria">Nigeria</a>, and also eager young scientists at the <a href="MSc">MSc</a> and PhD level from the focal countries to help develop future leaders in all four countries.

## **Next Steps and Further Research Priorities**

Against this backdrop of on-going work, several key areas for future research emerge:

• Greater understanding of consumers and food consumption choices and the relationships with existing and changing food environments. It is critical to know what drives consumption decisions toward healthy or unhealthy choices; how availability, affordability, consumer messaging, and acceptability influence those decisions and what effective mechanisms or policy instruments exist or should be

- developed to support informed and healthier choices by consumers in different contexts.
- Understanding the role of private actors and market systems in food provision, processing, and distribution from farmgate to the consumer plate by identifying robust approaches to improve the delivery/availability of key food groups such as vegetables, fruits, milk, eggs, fish, and meat while guaranteeing food safety, reduced spoilage, and efficiency. Strategies to engage the local, national, and global food industry are needed to improve nutritional density of processed and prepared foods, increase micronutrient availability, eliminate aflatoxins, and proactively enter into product reformulation aligned with the population's nutrition needs. Ultimately, circular food economies employing ICT solutions, can be helpful to improve traceability, reduce food loss and waste, improve nutrient cycling from consumption back to production, and increase consumer confidence in the quality of their foods.
- Situating and analyzing these components in specific contexts with local system actors to understand interactions, governance, and outcomes. This includes unpacking drivers to understand food system transitions across countries and along a national and subnational urban-rural continuum, constructing tools and approaches to systematically assess environmental, economic, and nutrition performance, and assisting national and subnational actors in designing and testing interventions to better achieve their priority outcomes.
- Co-designing and co-developing effective tools and processes to take the pulse of the food system, identify options, analyze trade-offs between multiple food system outcomes related to economic, environmental, and health goals, design interventions, and evaluate outcomes with national and subnational actors.
- Develop explicit institutional arrangements to accelerate learning (platforms, networks).
- Finally, to support the needed country engagement for food systems research calls for a strong country presence in national policy and program dialogues to identify helpful research entry points synergistic to delivering on national goals.

#### INTERNATIONAL FOOD POLICY RESEARCH INSTITUTE

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